(Full Report on Page Two.)

RECORD CITY BUDGET SENT TO CONGRESS

Needs of District for Next Year Placed at Total of \$16,961,092.66.

INCREASED SALARIES ASKED

Liberal Awards for Schools and Parks Urged-\$25,000 to Fight Paralysis.

Estimates calling for a District ap-propriation bill of \$16,961,092.66 for the fiscal year 1918 were sent to Con-

In amount the estimates are recordbreaking, but do not contain so many legislative recommendations as the legislative recommendations as the Commissioners submitted a year ago. For the current flacal year Congress allowed the District approximately \$12,850,000. The estimates, therefore, are about \$4,000,000 in excess of the current budget, and are likely to be considerably pruned by the Appropriations Committee.

Estimates submitted for the District last year were about \$15,473,000.

Much Asked for Parks.

Two of the largest items in the estimates submitted today relate to parks. The Commissioners again at-

parks. The Commissioners again attempt to persuade Congress to purchase the Dean and Patterson tracts, at an aggregate cost of more than \$1,000,000, for park purposes.

It was urged a year ago that these fine properties were about to fall into private hands and the Government should buy them and extend the city's park system—which is rapidly becoming inadequate for a growing population. Congress, however, failed to appropriate, and the Commissioners earnestly renew their recommendation.

An appendix to the estimates states the Commissioners have not asked for an appropriation bill larger than District revenues will justify. They figure that the revenues of the District will be quite ample to meet the District's half of a \$16,000,000 budget.

Would Forestail Paralysis.

mates carry an item which seeks money to forestall any epidemic of infantile paralysis in the National Capital. It is recommended that the sum of \$22,000 be allowed as a prevention fund and to combat the disease should it make its appearance here next year, mitted because of the infantile paralysis accurge in New York during the past summer and the presence of a few cases in the District of Columbias with the seeks which is self-sustaining, the District of Columbias with the self-sustaining the Politic of Columbias of the missing two rider providing that hereafter sationates amount to \$15,278,025.65.

The Commissioners seek a legislation was evidence when the course in the course in the course of the post of the problems of the was as add of the six American realised to the summitted to the course in the self-sustaining the District of Columbias of the problems of the was advanced by the paralysis of the self-sustaining the District of Columbias of the self-sustaining the District of Columbias of the problems of the was advanced by the problems of the problems of the was was added to the submitted to the course of the six American realised to the post of the problems of the was advanced by the other than the submitted to the course of the six American realised to the course of the commissioners of said District of Columbias of the problems of the problems of the submitted to the Commissioners of said District of Columbias of the problems of the problems of the six American realised to the Commissioners of said District of Columbias of the problems of the problems of the six American realised to the course of the problems of the pr

District which are carried in other bills and give the Commissioners ju-

risdiction over all expenditures relating to local affairs.

A complete analysis of the estimates sent to Congress today by the Commissioners is printed below. The high points in the annual estimates may be summarized as follows:

Recommendation is made that the salaries of Commissioners Newman and Brownlow be increased to \$7,500 per year, and the salary of the Engineer Commissioner, Major Kutz, be increased above the regular army allowance to the same figure.

The Commissioners advocate a number of salary increases for the rank

The Commissioners advocate a number of salary increases for the rank

Thousands Taken.

(Continued on Page Nine.)

U-BOATS OFF U. S., IS CLAIM Providence Journal Also Declares More Are on Way Over.

PROVIDENCE, R. L. Dec. 4 .- The Providence Journal today declared it has authoritative information that there are now two large German sub-marines in the West Indies, and that two others, having left Kiel November 5, escaped the British patrol and are on their way to the United States

coast.

The latter two were part of a fleet of four, two being captured by the British, the Journal declares.

It adds that the President, fully advised of the facts, has made strenuous representations to Ambassador Bernstorff on the subject.

BAKER'S SECRETARY HERE

New Aide to Cabinet Officer Only 22 Years Old.

Ralph A. Hayes, of Cleveland, reached Washington today to assume his duties as secretary to Secretary of War Baker, succeeding Walter R. Pedigo, who has been transferred to

Panama.

Mr. Hayes is only twenty-two years old, which gives him the distinction of being the youngest secretary to a Cabinet officer in the present Admin-

Cabinet officer in the listration.
Since his graduation from Western Reserve University at Cleveland in 1915, Mr. Hayes has been secretary of the Cleveland City Club. He is unmarried.

UPHOLDS ICE CREAM LAWS

Supreme Court Holds Statutes as Being Constitutional.

The United States Supreme Court today held constitutional ice cream laws of lowa and Pennsylvania. The decision in effect upholds ice cream laws of nearly every State in the butter fat to be used in the ice cream country prescribing the percentage of butter fat to be used in the ice cream. The A. B. Crowl Company fought the ice cream standardization laws passed by the States regarding them as too drastic in their requirements for buter fat and other standards. The Crowl Company lost in lower the ice cream standardization laws passed by the States regarding them as too drastic in their requirements for buter fat and other standards. The Crowl Company lost in lower courts, the law being upheld,

I. C. C. RULING UPSET BY SUPREME COURT

Decision Reversed in Famous Pacific Terminals Case After Long and Bitter Fight.

The Supreme Court today held the nterstate Commerce Commission had he right to permit railroads to charge less on freight to the Pacific Coast than they charge to inland cit-ies along the coast. This disposes of the famous Pacific Terminals case. Justice Brandels read the opinion

Appealed from California.

The case came on appeal to the court from California, where it was eld the Interstate Commerce Com held the Interstate Commerce Commission overstepped its powers in
granting coast cities lower railway
rates from the East than are enjoyed by inland cities in competition
with them.

The commission held the railroads
had to compete with steamship lines
ir serving the coast cities, and it
therefore made rates to San Francisco and other towns along the coast
lower.

The inland cities appealed to the
courts, which upheld their contention.

Opposing Forces. When the case reached the Supreme ourt, the Interstate Commerce Comission, the United States, and the Rock Island, Santa F. Rio Grande, Southern Pacific, Union Pacific, and Western Pacific roads appealed to the court to reverse the California de-cision.

Opposed to them in court were the Merchants and Manufacturers' Traffic Association, of Sacramento: the traffic bureau of the San Jose Chamber of Commerce, the Stockton Traffic Bureau, and the city of Santa Clara.

VILLA GETS AWAY WITH VAST LOOT

Bandit, After Evacuating Chihuahua City, Marches West With Four Supply Trains.

EL PASO, Dec. 4 .- After systemati cally looting and evacuating Chihua-hua City, Villa today is marching westward toward the mountains of

garrison the city more heavily than

More than two bundred thousand dolars worth of coin and bullion was part of the booty taken by the bandits, one ecount states.

So great was the terror of the natives that some even helped the bandits to loot their own homes and helped carry away the loot. From Tuesday until Satloot their own homes and helped carry away the loot. From Tuesday until Saturday the robbery went on.

Five modern guns of 75 and 80 millimeters caliber were pulled down from Santa Rosa hills by Villistas and taken along, while the remaining were disabled.

Mining men here claim they have Information that Villa captured 7,000 rifles, sixty machine guns, and quantities of ammunition.

GETS \$7.500 VERDICT

Court Holds Recovery for 'Conscious Pain' Before Death Valid.

Recovery for "conscious pain and uffering before death can be had in the District, according to an opinion of the District Court of Appeals to day, affirming the judgment of the

day, affirming the judgment of the lower court in a suit granting \$7,500 damages against the Washington Railway and Eleteric Company.

The case was brought by Ann Catherine Scala for the death of her son. Alvin Scala, a conductor on a Cabin John Bridge car, who died as the result of injuries inflicted when he struck a trolley wire pole at McCoy's station, a mile west of Georgetown, while he was on the running board of the car collecting fares

The upper court held that the company was guilty of negligence in permitting the pole to be so close to the tracks, and that evidence in the trial court was sufficient to show that the decendent endured conscious pain and suffering before his death," which occurred an hour after the injury. The verdict was affirmed by the appellate court pracipally on these two points.

Atorneys Danlel W. O'Donoghue and Arthur A. Alexander, appearing for Mrs. Scala, brought the case under the employers' liability act of 1908 and the amendatory act of 1910. Judgment for \$20,000 was sought. The company was defended by Attorney John S. Barbour.

URGES INDIAN WAR PENSIONS.

NEW CABINET. APPROVED BY ENGLISH KING

Asquith Announces in House of Commons Government Is to Be Reconstructed.

Premier Asks Parliament Members to Defer All Questions Till Next Thursday.

LONDON, Dec. 4.-England is pre paring a "reconstruction." Premier Asquith made formal as nouncement in the House of Common today that King George had rendered his assent to the "reconstruction of Over \$2,000,000 Requested the government" which a statement yesterday had announced was in con

will take was not made clear by the Premier.

He suggested that all questions from members regarding the cabinet personnel be deferred and concluded with the request that when the House adjourned today, it will not meet until Thursday.

Follows Royal Audience.

The announcement in Commons for lowed a lenghty conference which Asquith had with the King today and at which it is assumed the whole plan of reconstruction was discussed.

Premier Asquith said that whatever reconstruction of the government was decided upon, there would be no departure from the policy announced at the beginning of the war.

Asquith's own statement at this time held that England was in the war to compel restoration of Belgium and until such time as German militarism was subdued and the integrity of small nations assured.

Current reports late today were that the "reconstruction" meant a general change in the entire cabinet rather than the mere formation of an authoritative war council.

Lioyd-George's Plan. owed a lenghty conference which

Lloyd-George's Plan.

David Lloyd George, minister of war, who is regarded as the man behind the present cabinet crisis, did not put in an appearance in Commons during the entire session today. His absence was regarded as indicative that he will not reappear until a definite solution of the matter is evolved and announced.

KERN TO CALL CAUCUS

Will Agree on Candidate for Presi dent Pro Tem.

Senator Kern, Democratic leader of Automobiles were commandeered to Automobiles were commandeered to haul Villista officers about the streets Democratic Senators in a short time while the sacking of the city was to agree on a candidate for President he Senate, will call a caucus of the Pro Tempore to succeed the late Sen-

The place probably will go to a Northern or Western man. Many Southern Senators are willing that it should be so disposed of in recognition of the fact that a number of Northern and Western States went Democratic. Senator Pomerene of Ohio, Senator Saulsbury of Delaware, and Senator Walsh of Montana, are most prominently mentioned. Senators James of Kentucky and Bankhead of Alabama also being candidates. It Alabama also being candidates. It looked much today as if Senator Pomerene might win the honor. For the leadership to succeed Senator Kern when he steps out, Senator Walsh has much support. much support.

JERSEY AUTO LAW UPHELD

Act Called Constitutional by the Supreme Court.

New Jersey's law compelling motor ists of other States to license their cars in the State was declared constitutional today when the United States Supreme Court affirmed a State court opinion upholding the convic-tion of Frank J. Kane, New York

motorist.

Kane, licensed to run cars in New
Jersey himself, falled to get a license
for the car he was driving. He was
convicted before a recorder. Two
other courts upheld the decision.

Appealing to the Supreme Court, he
held the law unconstitutional, upholdng the State could not tax "interstate

U. S. MARINES WOUNDED

Several Hurt in Skirmish Santo Domingo.

Several American marines were wounded in a skirmish November 29 in occupying the town of Macoris. forty miles from Santo Domingo. Captain Knapp telegraphed the Navy Department today.

None of the injuries were serious, Captain knapp telegraphed the Navy Department today.

None of the injuries were serious, and all is quiet now.

Captain Knapp is in charge of the military government of the republic.

WOULD START ON WARSHIP.

Construction of building ways at the New York Navy Yard for one of the four new battle cruisers for which contracts are to be let this month was urged by a delegation of New York and Brooklyn congressmen at the Navy Department today.

AS CONGRESS CONVENES

FOOD EMBARGO BILLS IN

Over Billion and Half Asked to **Run Nation for Next** Year.

NO CHANGES MADE KNOWN FEW INCREASES FOR CLERKS

Navy Wants \$366,000,000, and **Army Needs Total of** \$372,971,755.

TO ENLARGE GUN FACTORY

for Capital Plant-Big Fund for Airships.

Congress received from Secretary McAdoo today the annual book of estimates requesting appropriations of \$1,654,819,654.03 to conduct the business of the United States Government for the fiscal year 1918. This sum is inclusive of the sinking fund requirement and the amount needed for the postal service.

The estimated appropriations exceed by approximately \$87,000,000 the ap-propriations for the current fiscal year.

No satisfactory comparison can be made with the estimates originally submitted last year because these es imates, amounting at first to \$1,285, 000,000, were later set topsy-turvy by the unexpectedly large demand for national defense

National Defense Items

National defense items again make heavy inroads upon the Treasury vaults in the estimates submitted to-

Comparatively speaking, there are comparatively speaking, the substantially no increases recommended for the lower paid employes such as messengers, janitors, laborers watchmen, charwomen, and clerical assistants, drawing \$900 a year and An index of the high cost of living may be found in a footnote to the Dis-trict estimates applying for a larger

(Continued on Fourth Page.)

GREEK ENVOY RESIGNS

Refuses to Serve in London Because

ATHENS, Dec. 4.—Eight batteries of field artillery will be delivered to

the allies as soon as a protocol has been formally drafted between the government and Admiral du Fournet Those in touch with the palace to-day said normal relations had been re-established between the allied com-mander, Vice Admiral du Fournet, and the Greek government.

Greeks Express Regret.

BERLIN (via Sayville wireless) Dec. 4.—The Greek minister in Berlin has expressed to Secretary for For eign Affairs Zimmerman regrets for the enforced departure of ministers of the central powers from Athena Zimmerman announced to the Reich-

Zimmerman announced to the Reichstag today.

The ministers were forced to leave
because of allied demands on Greece.
The Greek minister asked that Germany consider Greece's plight.

Secretary Zimmerman assalled the
allies for their use of force in Greece,
and referred to their claims of independence for "small nations" as
"mockery."

TO FORWARD GREEK NOTE.

positions, but were repulsed along the whole front. The State Department will forward to the London foreign office the protest of the Greek government against

KANE IS IMPROVING.

Physicians at the Alexandria Hospital today said John Stephen Kane, the Georgetown University law student, who was shot by Policeman Kerns, of the Alexandria force, Friday night, is improving steadily and has an ex-cellent chance to recover. His mother, who hurried here from her home in Adams, Mass., is at his beside almost constantly.

Presiding Officers House and Senate



-Copyright, by Harris & Ewing. Above: VICE PRESIDENT MAR-

SHALL. Below: SPEAKER CLARK.

PETROGRAD ADMITS **GAINS BY GERMANS**

Roumanians Retire Along Front South of Bucharest in Face of Re-enforced Attacks.

COPENHAGEN, Dec. 4.-German artillery has siready begun bombardment of Bucharest from a range of cleven miles, the newspaper National Tidende declared in a dispatch from Berlin today. The disputch assertsathe German guns opened their fire on the Roumanian capital Sunday.

PETROGRAD, Dec. 4 .- Retiremen of Roumanian forces south of Bucharest, in the face of re-enforced attacks by the Teutonic forces, was announced

in today's war office statement. The German trooks took Gradichtea. Between Alexandria and Bucharest and also to the south the enemy, who receiving commiserations. Greetings had been put on the defense by at tacks from the ailled forces, was reenforced and attacked Gradichte, later party lines.

occupying that city. The Roumanians, who had been at tacking the rear of this force, were themselves attacked, and retired. Under uninterrupted pressure by

RUSS HELD IN DOBRUDJA Bulgars Announce Repulse of Fur

lous Attacks Today.

the Oituz region enemy attacks were

SOFIA, Dec. 4. Russian forces con tinued their furious attacks through-out the day in Dobrudia, the official war office statement said today. At some places the enemy ar proached within 300 feet of Bulgarian

Fierce Fighting.

BERLIN (via Sayville wireless) ec. 4.—Details of the flerce fighting in Dobrudia brought about in the tained in the Bulgarian official state-ment for December 3, made public

tained in the Bulgarian official ment for December 3, made public here today.

"The Fourth Siberian corps, composed of the Second and Tenth infantry divisions with about fifteen the proposed issue of British treasury preparations attacked our left wing preparations attack was assisted by batteries from the left bank of the Dambe. Furious fighting took place, at a process of the American house of J. P. Morgan hit, will be a precised of the next three months to the American Federal Reserver conquered these tanks with machine on quered these tanks with machine of the American Federal Reserver conquered these tanks with machine of the American Federal Reserver to be sidetracked.

(Continued on Second Page.)

Iowing Reserv.

LONDON, Dec. 4.—Withdrawal of the proposed issue of British treasury notes was announced in commons to an master between now and March 4.

Some Other Problems.

They are not however, the only things which are pressing for attention, and the array of legislation which is d anding action which is defined to a superior of the Exchequer Regiment of the American Federal Reserver to a proposed issue of British treasury to an anticle of the proposed issue of British treasury to an anticle of the proposed issue of British treasury to an anticle of the proposed issue of British treasury to an anticle of the proposed issue of British treasury to an anticle of the proposed issue of British treasury to an anticle of the proposed issue o

Fitzgerald, London, and Farr Offer Measures In the House Designed to Put An End to the

Wheat Export Ban and Government Control of Edibles, Approaching a Dictatorship, Among the Proposals Made By Lawmakers.

Congressman Fitzgerald, leader of the embargo forces, in-

Meantime, Congressman Farr of Pennsylvania proposed an embargo on wheat, and Congressman London, New York, Socialist, worked on measures proposing a virtual food dictatorship, with an incidental food export ban.

LAWMAKERS TAKE UP THEIR TASKS

Congress Reconvenes for Busy Short Session—Food Bills Among First Offered.

The assembling of the House for the last session of the Sixty-fourth Congress was comparatively unevent ful. Speaker Clark was greeted with applause when he ascended the ros-trum, but he quickly checked this

general interest of the public in the openeral interest of the public in the opening session of what is destined to be a busy Congress.

A roll call by States disclosed that there were 369 of the 435 members present. Congressmen Harrison, Virginia; Woodward of West Virginia, and Benedict of California, new members, were sworn in.

Speaker Clark appointed Congressmen Kitchin, Fitzgerald, and Mann to join with a committee from the Sen

join with a committee from the ate and inform the President that Congress awaited any communication he desired to make.

At I o'clock the House tock a re cess that 5 p. m., when the us-nimous consent calendar and routine business is to be taken up for con sideration.

Bills and resolutions began to drop Bills and resolutions began to drop into the House hopper as soon as that tornorrow, at a hich President Wisern body convened. Of special interest were the four bill soffered by Congressman Pitzgerald in am attempt to meet the high cost of living laste. An embarge on foodstuffs is the principal remedy proposed by Mr. Pitzgerald.

President Marshall for the final ses sion of the Sixty-fourth Congress

The proceedings of the opening were of a routine nature. Democratic Senators who had been re-elected exchanged congratulations, and the lame ducks on both sides were busy were exchanged among Republicans and Democrats without regard to

Senate, the Rev. Dr. Prettyman, Vice President Marshall said the day and hour had arrived for the assembling tiring from around Pietsci and Torgo-vistaja, the war office appounded. In vistaja, the war office announced. In dered a call of the roll to ascertain the roll was called, and seventy-nine of the ninety-six Senators responded. Upon motion of Senator Kern, a resolution was adopted fixing the hour of meeting at 12, and another resolution notifying the House that the Senate had assembled also went through. the Senate had assembled also went through.
On motion also of Senator Kern, a resolution was adopted for the appointment of a committee to coperate with a like committee of the House to notify the President that Cngres was in session and ready to receive any communication.
Pending a report from the committee the Senate took a recess until 3 o'clock when after the transaction of formal business adjournment will be taken out of respect to the late Senator Clarke of Arkausas.

Increasing Cost of Living in United States.

PARCEL POST AND COLD STORAGE

Legislative proposals, intended to shatter the high cost of living, marked the reopening today of Congress.

troduced bills embodying four plans-two of them calling for food export embargoes, the other two for regulation of cold storage and for reduction of parcel post charges on food.

with a bang of the gavel. Well-filled galleries attested the

Jaint Session Tomorrow. It is planned that there will be a joint session of the Senate and House will deliver his annual message.

In the Senate. With galleries crowded and a large attendance of Senators, the Senate was called to order at noon by Vice

Seventy-nine Present.

After prayer by the Chaplain of the if a quorum was present. Whereupon

BRITISH NOTES WITHHELD

Proposed Flotation Withdrawn Foilowing Reserve Board's Caution.

LONDON, Dec. 4.—Withdrawal of the proposed issue of British treasury that the proposed issue of British treasury can master between now and March 4.

CONTROL NEEDED. London, declaring he disliked the term "dictator" in America, said:

"I believe we should have Govern-mental centrol of the food situation. An emborgo is only an incidental proposition. If that will help lower the cost of living, it should be introduced, along with a system of oGvernment control, somewhat similar to the Australian system."

He will introduce his plan in two or three days. Confident of Success

"The multiplying evidences of the widespread interest in the high cost of living makes me hopeful of success," he said. "The enactment of either of the embargo bills, and he bill to regulate cold storage and parcels post will bring immediate relief to the country.

The people want action; they are heartly tired of talk and investigation."

In introducing his bill, Fitzgerald expressed confidence of success.

Bills In Brief. His bills, in brief, are: No. 1. Provision for an out-and-out export embargo of farm products or manufactured foodstuffs for one year. No. 2. Provision for the President

No. 2. Provision for the President to suspend exportation whenever prices become extortionate and the public interest requires action.

No. 3. Regulation of cold storage by prohibiting interestate shipments of foods, other than butter, stored longer than ten months; with distinct labeling of the date on which the goods were stored.

No. 4. Abolition of postal zones in so far as farm products and manufactured foodstoffs are concerned; admission of such goods to parcel post in packages up to 150 phunds at 3 cents per first pound, and 1 cent for pounds thereafter, with slightly higher charges.

higher charges. Exemptions from Embarge.

Exemptions in the embargoes provide for supplying American diplo mats and citizens abroad, as well as famine or war victims.

Extremely high penalties are imposed for violations.

Congressman Emerson of Cleveland

Congressman Emerson of Cleveland introduced a resolution asking the Secretary of Agriculture to report on the advisability of a wheat embargo, and upon the possibility of reducing the living cost by reducing certain railroad rates on food shipments.

The first official step from the farm group came when Congressman Lindbergh of Minnesota, introduced a resolution attacking "parasite speculators" and proposing an all-food embargo bill to be considered by a joint Senate and House committee.

His bill, if successful, rould tend to sidetrack the subject. He held that embargoes would be an unjust burden to the farmer, as well as unnecessary, if speculators and the credit system were regulated.

Lewis to Act In Senate.

Lewis to Act in Senate. One of the first moves in the Sen ate to reduce the high cost of living will be made by Senator Lewis, o Illinois. Senator Lewis said this afternoon he would introduce a bill to afternoon he would introduce a bill to provide that in some cases the Government shall be empowered to seize foodstuffs, condemn them and then resell them to the public.

Senator Lewis says there is no doubt such legislation would be constitutional and that it would afford prompt relief to the public. Seizure would be made in cases where attempts were made to corner foodstuffs and boost prices.

Senator Lewis said he was opposed to measures of retaliation and in the long run would give no relief.

BIG TASKS FOR GONGRESS

ong run would give no relief.

Railroad Wage and High Cost of Living Two Problems. How to meet the railroad wage and

labor situation and what to do about the high cost of livin- were the two questions that loomed largest before House and Senate today when Congress met at noon to open the short